

Pennsylvania's New Truancy Law

November 2016

Governor Wolf signed new truancy legislation into law on Thursday, November 3, 2016. Here is an overview of key provisions. A more detailed analysis can be found at www.elc-pa.org/truancy.

- ♦ **Purpose of the new law**. The law expressly states that its purpose is to improve school attendance and deter truancy through a "comprehensive approach to consistently identify and address attendance issues as early as possible through credible interventions" that:
 - Preserve the unity of the family whenever possible.
 - Avoid the loss of housing, the possible entry of a child to foster care, and other unintended consequences of disruption of an intact family unit.
 - Confine a parent or guardian of a child who is habitually truant only as a last resort.
- ◆ **Definition of "truancy."** The new law defines "truancy" as "three (3) or more school days of unexcused absence during the *current* school year by a child subject to [the] compulsory school attendance [law]."
- ◆ **Definition of "habitually truancy."** The new law defines "habitual truancy" as "six (6) or more school days of unexcused absences during the *current* school year by a child subject to [the] compulsory school attendance [law]."
- ◆ **Charter schools.** The law substantially changes the way in which charter and cyber charter schools address student attendance and *shifts responsibility from authorizing school districts to charters*:
 - Every charter school, including cyber charters, must establish an attendance policy, which may differ from the policy of the school district in which the child resides.
 - Charter and cyber charters must now report unexcused absences directly to the Pennsylvania
 Department of Education (PDE), regardless of whether charters also report such information to local school districts.
- ◆ Procedure when child is truant. The new law creates two distinct "procedural" sections: (1) procedures schools must follow when a child is "truant" and (2) procedures schools must follow when a child is "habitually truant."
 - → The law <u>expressly requires</u> schools to *notify parents or guardians in writing* within ten (10) school days of the child's third unexcused absence that the child has been "truant." This notice:

- Must include a description of the consequences if the child becomes "habitually truant."
- Must be in the mode and language of communication preferred by the parent; and
- May include the offer of an attendance improvement conference.

NOTE: If the child continues to incur additional absences after this notice has issued, the school <u>must</u> offer student attendance improvement conference.

- ◆ **Procedure when child is habitually truant.** The procedure schools must follow when a child is habitually truant depends on whether the child is **fifteen (15)** years of age or older.
 - → Under fifteen (15) years of age. The school <u>must</u> refer the child to either: (1) a school-based or community-based attendance improvement program or (2) the county children and youth agency (CYS) for services or possible disposition as a dependent child under the Juvenile Act. Additionally, the school <u>may</u> file a citation against the parent of a habitually truant child under fifteen (15) in a magisterial district court.
 - → Fifteen (15) years of age and older. The school must either: (1) refer the child to a school-based or community-based attendance improvement program or (2) file a citation against the student or parent in a magisterial district court. If the child incurs additional absences after a school refers that child to an attendance improvement program or refuses to participate in an attendance improvement program, the school may refer the child to the local CYS agency for possible disposition as a dependent child.

NOTE: In **all** cases, regardless of age, where a school refers a habitually truant child to a magisterial district court or CYS, the **school** <u>must</u> provide verification that it convened and held a student attendance improvement conference.

- ♦ Mandatory attendance improvement conferences before court referral. Under the new law, schools <u>must</u> make meaningful attempts to encourage parent participation in attendance improvement conferences by *advance written notice* and *attempts to communicate via telephone*. The school <u>must</u> *hold the conference even if the parent declines to participate or fails to attend*. There is no legal requirement for either the child or parent to attend an attendance improvement conference. The school <u>must</u> document the outcome of any attendance improvement conference in a <u>written</u> attendance improvement plan. Schools may <u>not</u> take further legal action to address unexcused absences until after the date of the scheduled attendance improvement conference has passed.
- ◆ Students cannot be disciplined for truant behavior in a way that excludes them from the regular education classroom. Under the new law, schools <u>cannot</u> expel, suspend, transfer, or reassign a child to a disciplinary placement such as Alternative Education for Disruptive Youth (AEDY) for truant behavior.¹

¹ This means that part of the Pennsylvania's law providing for assignments to AEDY programs is no longer valid as it relates to assignments to AEDY for "habitual truancy." See 24 P.S. § 19-1901-C(5)(vii).

- ◆ **Discretion for judges.** The new law provides local judges with *considerable discretion* to impose appropriate penalties in individual cases. For instance, judges now have *discretion* on whether to forward a student's conviction for truancy to the Department of Transportation (DOT) for automatic license suspension.
- ◆ Increased fines up to \$750. The new law significantly increases the amount of money a judge may fine a student or parent for habitual truancy. The law states that a person convicted of habitual truancy may be fined: (1) up to \$300 per offense, with court costs, for the first offense; (2) up to \$500 for the second offense; and (3) up to \$750 for a third and any and all subsequent offenses.**
- **Importantly, the new law defines "offense" as "each citation filed under Section 1333.1 for a violation of the requirement for compulsory school attendance . . . regardless of the number of unexcused absences averred in the citation."
- ◆ Jail reduced to three days. The new law reduces jail time from five days to three days and adds additional safeguards to ensure that poor families are not jailed for their inability to pay. A judge may jail a parent only if (1) the court makes specific findings that the parent had the ability to pay the fine or complete the community-service and (2) the court finds that parent's non-compliance was willful.
- ♦ Referral to CYS for second conviction in three years. If a parent or student is convicted a second time for habitual truancy within three years, the court <u>must</u> refer the child to CYS for services or possible disposition as a dependent child under the Juvenile Act.
- ◆ Restoration of driving privileges. A student whose license has been suspended for truancy may seek to have his or her eligibility restored by providing DOT with a form that indicates that (1) the child has attended school for a period of at least two months after the first conviction or four months after the second conviction without an unexcused absence or tardy; (2) is subject to exception to the compulsory school attendance law; or (3) has graduated from school.
- ♦ Occupational Limited License. Youth who have been convicted of violating the compulsory school attendance law and had their licenses suspended may nonetheless apply for an occupational limited license pursuant to 75 Pa.C.S. § 1553, to get to and from work or school.
- ◆ Expungement of truancy conviction. A child who has been convicted of habitual truancy may apply for an expungement of that record. The court <u>must</u> grant a child's application if: (1) the child has earned a high school diploma, a Commonwealth secondary diploma, or another PDE-approved equivalent, or is subject to an exception to compulsory school attendance and (2) the child has satisfied any sentence imposed by the court with respect to the conviction, including payment of fines and costs. If a court grants an expungement application, the court must also order DOT to expunge all administrative records related to the convictions.